



# **EL DORADO COUNTY FIRE PROTECTION DISTRICT**

## **FIRE IMPACT FEE NEXUS STUDY**

AUGUST 2015  
FINAL REPORT

PREPARED FOR:

**BOARD OF DIRECTORS  
EL DORADO COUNTY FIRE PROTECTION DISTRICT**

PREPARED BY:

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## EL DORADO COUNTY FIRE PROTECTION DISTRICT

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## ACKNOWLEDGEMENTS

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El Dorado County Auditor's Office  
El Dorado County Assessor's Office  
Sacramento Area Council of Governments

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## EXECUTIVE SUMMARY

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### INTRODUCTION

The El Dorado County Fire Protection District (“District”) provides first-responder fire protection services to the City of Placerville and the unincorporated communities of Cool, Pilot Hill, Lotus, Coloma, Gold Hill, Shingle Springs, Sierra Springs, Camino, Pleasant Valley, Oak Hill, Pollock Pines, Pacific House, Kyburz and Strawberry in El Dorado County (“County”). Specifically, the District’s services include fire prevention and suppression; emergency medical response and transport and rescue and hazardous materials response.

Currently, the County imposes a fire impact fee (“fire impact fee”) on all new development within the District in the amount of \$1.10 per square foot.

This Fire Impact Fee Nexus Study (“Nexus Study”) was prepared pursuant to the “Mitigation Fee Act” as found in Government Code § 66000 et seq. The purpose of this Nexus Study is to establish the legal and policy basis for the collection of new fire impact fees (“fees”) on new residential and nonresidential development within the District. As growth occurs, fire impact fee revenue will be used to expand the District’s fire protection facilities, apparatus and equipment in order to maintain its existing level of service.

In order to impose such fees, this Nexus Study will demonstrate that a reasonable relationship or “nexus” exists between new development that occurs within the District and the need for fire protection facilities, apparatus and equipment as a result of new development. More specifically, this Nexus Study will present findings in order to meet the procedural requirements of the Mitigation Fee Act, also known as AB 1600, which are as follows:

1. Identify the purpose of the fee.
2. Identify the use to which the fee is to be put.
3. Determine how there is a reasonable relationship between the fee's use and the type of development project on which the fee is imposed (“benefit relationship”).
4. Determine how there is a reasonable relationship between the need for the fire facilities and the type of development project on which the fee is imposed (“impact relationship”).

5. Determine how there is a reasonable relationship between the amount of the fee and the cost of the facilities or portion of the facilities attributable to the development on which the fee is imposed (“proportional relationship”).

To determine the District’s fire impact fees consistent with these procedural requirements, this Nexus Study utilizes an existing facility standard methodology. Under this method, the District’s ratio existing fire protection facilities, apparatus and equipment to existing development establishes the standard for determining new development’s fair share of the cost to expand the District’s fire system as growth occurs. Existing development is determined based on the assumption that 50 percent of the need and demand for fire service (and associated facilities, apparatus and equipment) is related to the persons (residents or employees) and the other 50 percent of the need is related to the structural area (i.e. living area or nonresidential building area) in which they live or work. The value of the District’s existing fire system is determined using the replacement value of the District’s existing inventory of fire protection facilities, apparatus and equipment. These costs are then applied to eight land use categories in proportion to the need they create for fire protection and emergency response services.

#### **SUMMARY OF GENERAL FINDINGS**

The following general findings from the Nexus Study are presented:

1. The County of El Dorado (“County”), on behalf of the District, currently imposes a “fire impact fees” in the amount of \$1.10 per building square foot.
2. Fire impact fees are necessary to ensure that the District can adequately expand its fire protection facilities, apparatus and equipment needed for the resident and employee growth and new structural area created by new development.
3. A reasonable relationship or “nexus” exists between new development in the District and the need for additional fire protection facilities, apparatus and equipment as a result of new development.
4. The proposed fire impact fee is consistent with the policies of the El Dorado County General Plan.



## SUMMARY OF GENERAL RECOMMENDATIONS

Based on the findings presented in the Nexus Study, the following general recommendations are presented:

1. The District should establish updated fire impact fees to fairly allocate the costs of providing fire protection facilities, apparatus and equipment to new development. The following fire impact fees for the District are proposed:

**FIGURE 1 – SUMMARY OF PROPOSED FIRE IMPACT FEES**

Land Use	Proposed Fire Impact Fees
	<u>Per Living Area Sq. Ft.</u>
<b>Residential Development</b>	
Single Family Housing	\$0.71
Multi-Family Housing	\$1.30
Mobile Home	\$0.88
	<u>Per Building Sq. Ft.</u>
<b>Nonresidential Development</b>	
Retail / Commercial	\$0.99
Office	\$1.21
Industrial	\$0.92
Agriculture	\$0.43
Warehouse / Distribution	\$0.66

2. The District's new fire impact fees should be adopted and implemented in accordance with the applicable provisions of the Mitigation Fee Act (Government Code § 66000 et al.).
3. Since only Cities and Counties have authority to impose fees as a condition of project approval, the District's proposed fire impact fees must be adopted by the El Dorado County Board of Supervisors and the City of Placerville on behalf of the District.
4. The District's fire impact fee program should be administered in accordance with Government Code § 66006 and other applicable provisions of the Mitigation Fee Act and El Dorado County Code Chapter 13.20.

5. The cost estimates presented in this Nexus Study are in 2015 dollars. The ordinance and/or resolution establishing the new fire impact fees should include a provision for annual inflationary adjustments based on a District review of an appropriate construction cost index.

## DETERMINATION OF EXISTING DEVELOPMENT

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The District serves both residences and businesses throughout their service area. As such, the demand for the District's fire protection services and associated fire protection facilities, apparatus and equipment is measured by its service population and the structures it protects. This section will first determine the service population and structural area within the District. This data will be used to establish a fire facilities demand factor for the various residential and nonresidential land uses within the District, which in turn will be used to determine existing development's total fire facilities demand.

### SERVICE POPULATION AND STRUCTURAL AREA

The District provides fire protection and emergency response services to City of Placerville and portion of unincorporated El Dorado County. The District currently serves an estimated resident population of 49,496. The District's resident population is determined based on figures from the 2010 U.S. Census for the District's service area and El Dorado County Assessor's data as of February 2015.

The District also protects approximately 23,113 occupied and vacant housing units and approximately 4.99 million square feet of nonresidential building area. Estimated total housing units and nonresidential building area are based on figures the El Dorado County Assessor as of February 2015.

### FIRE FACILITIES DEMAND FACTOR

To determine the relative demand for fire facilities for various land uses, this Nexus Study relies on equivalent dwelling unit ("EDU") factors to compare fire facilities demand across various residential and nonresidential land uses. For purposes of this Nexus Study, it is assumed that 50 percent of the demand for fire protection and emergency response services is related to the persons (residents or employees) and the other 50 percent of the need is to protect the structural area (living area or nonresidential building area) in which the persons live or work. The equivalent dwelling unit ("EDU") is also used to convert the nonresidential building area to a residential dwelling unit value. This approach allows for the cost of fire protection facilities, apparatus and equipment to be fairly apportioned among residential and nonresidential land uses.

Figure 2 on the following page shows the calculation of the fire facilities demand factor for eight land use categories. The residential land use categories are expressed per square foot of living area and the nonresidential land use categories are expressed per square foot of building area. By this measure, for example, one single-family home creates the demand for the District's fire facilities, apparatus and equipment equal to 756 square feet of retail commercial building area.

FIGURE 2 – FIRE FACILITIES DEMAND FACTOR

Land Use Category	Residents per Unit / Employees per 1,000 Sq. Ft. <sup>1</sup>			Persons Demand Factor	Structural Area		Fire Facilities Demand Factor	
	Calc	a	Persons per Unit EDU		per Unit (sq. ft.) <sup>2</sup>	per Unit EDU		Demand Factor
			$b = a / 2.64$	$c = b * 50\%$	d	$e = d / 1,845$	$f = e * 50\%$	$g = c + f$
Single-Family Housing		2.64	1.00	0.50	1,845	1.00	0.50	1.00
Multi-Family Housing		2.62	0.99	0.50	686	0.37	0.19	0.68
Mobile Home		1.56	0.59	0.30	728	0.39	0.20	0.49
Residential Units		2.56	0.97	0.48	1,669	0.90	0.45	0.94
Retail / Commercial		2.56	0.97	0.48	1,000	0.54	0.27	0.76
Office		3.47	1.31	0.66	1,000	0.54	0.27	0.93
Industrial		2.28	0.86	0.43	1,000	0.54	0.27	0.70
Agriculture		0.33	0.13	0.06	1,000	0.54	0.27	0.33
Warehouse / Distribution		1.23	0.47	0.23	1,000	0.54	0.27	0.50
Nonresidential Area		2.72	1.03	0.52	1,000	0.54	0.27	0.79

Notes:

<sup>1</sup> Residents per unit is based on census data from the 2010 U.S. Census for the District's service area. All nonresidential density figures (except Agriculture) are from 2001 "Employment Density Study" prepared by The Natelson Company, Inc. for the Southern California Association of Governments expressed in terms of the number of employees per 1,000 square feet of building area. The density figure for Agriculture is from the 2004 "Employment Density in the Puget Sound Region" report prepared by E.K. Pflum for the University of Washington.

<sup>2</sup> Structural Area per Unit is based on El Dorado County Assessor's data as of February 2015. Nonresidential density is based on a "per 1,000 square feet of building area" basis.

### EXISTING FIRE FACILITIES DEMAND EDUS

Figure 3 below calculates the District's existing demand EDUs based on the total number of dwelling units and estimated nonresidential building area within the District. As shown, total existing demand EDUs for the District is 25,667. Existing demand EDUs represents the level of existing development served by the District's existing facilities.

FIGURE 3 – EXISTING DEMAND EDUS

Land Use	Housing Units and 1,000 Sq. Ft. of Nonresidential Building Area <sup>1</sup>		Fire Facilities EDU Demand Factor	Total Demand EDUs
	Calc	a		
Single Family Housing		19,556	1.00	19,556
Multi-Family Housing		2,318	0.68	1,581
Mobile Home		1,239	0.49	610
Nonresidential		4,987	0.79	3,920
<b>Total</b>		<b>28,100</b>		<b>25,667</b>

Source: El Dorado County Assessor's Office; SCI Consulting Group

Notes:

<sup>1</sup> Housing units and nonresidential building area are from El Dorado County Assessor's data as of February 2015.

## DETERMINATION OF EXISTING FIRE PROTECTION FACILITIES

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The next step in determining the District's existing fire facilities standard is to calculate the replacement value of the District's fire system which includes fire protection facilities, apparatus, vehicles and equipment. Figure 4 below presents a summary of replacement cost (in 2015 dollars) for the District's existing fire facilities (land and fire stations), apparatus (engines and special vehicles) and equipment. The detailed inventory and estimated replacement value for each is provided in Appendix C.

The estimated replacement value of the District's inventory is based on unit cost assumptions provided by the District. Estimated land value was based on market research conducted by SCI Consulting Group assessed land value for sales within 2014. Fire station replacement value is based on construction cost estimates from the Engineering News Record Square Foot Costbook, 2013 Edition for fire station construction in the greater Sacramento Area and adjusted by 7.8% for inflation.

As shown below, the estimated value of the District's existing fire protection facilities, apparatus and equipment is approximately \$32.4 million.

**FIGURE 4 – REPLACEMENT VALUE OF EXISTING FIRE SYSTEM**

Fee Components	Total Replacement Value (2015 \$s)
Land	\$4,676,000
Building	\$15,326,600
Apparatus / Vehicles	\$10,075,000
Equipment	\$2,345,000
<b>Total Fire System Facilities</b>	<b>\$32,422,600</b>

Source: El Dorado County Fire Protection District

## DETERMINATION OF THE FIRE IMPACT FEE

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The Mitigation Fee Act requires that development impact fees be determined in a way that ensures a reasonable relationship between the need for fire protection facilities, apparatus and equipment and the type of development project on which the fee is imposed. In this section, the District's existing fire facilities standard is determined and then applied to eight land uses categories in proportion to the demand they create as measured by their fire facilities demand factor.

### FIRE FACILITIES STANDARD

The District's ratio of existing fire facilities, apparatus and equipment to existing development establishes the standard for determining new development's fair share of the cost to expand the District's fire facilities as growth occurs. As shown in figure 5 below, this standard is represented by the existing fire system facilities cost of \$1,263.20 per demand EDU.

FIGURE 5 – FIRE FACILITIES STANDARD

Existing Fire System Facilities <sup>1</sup>	\$32,422,600
Existing Demand EDUs <sup>2</sup>	25,667
<b>Existing Fire Facility Cost Per EDU</b>	<b>\$1,263.20</b>

Notes:

<sup>1</sup> See Figure 4.

<sup>2</sup> See Figure 3.

### RESIDENTIAL FIRE IMPACT FEES

Since residential land uses have varying dwelling unit occupancies and living area sizes, the residential fire impact fees are expressed on a per square footage basis for the following three residential land use categories.

- **"Single-family housing"** means detached or attached one-family dwelling units;
- **"Multi-family housing"** means buildings or structures designed for two or more families for living or sleeping purposes and having kitchen and bath facilities for each family, including condominiums and cluster developments; and
- **"Mobile home"** means a development area for residential occupancy in vehicles which require a permit to be moved on a highway, other than a motor vehicle designed or used for human habitation and for being drawn by another vehicle.



Figure 6 below presents the calculation of the proposed residential fire impact fees. As shown, the residential fees are determined by multiplying the fire facility standard by their respective fire facilities demand factor plus an additional 4 percent for administration of the fire impact fee program. The fee program administrative cost component is designed to offset the cost of County and District collection, documentation, annual reporting requirements, five-year report requirements, periodic Nexus Study updates and other associated costs.

**FIGURE 6 – PROPOSED RESIDENTIAL FIRE IMPACT FEES**

Residential Land Use	Facilities Demand EDU Factor	Existing Facility Standard <sup>1</sup>	Cost per Unit	Admin. Expense 4%	Average Living Area per Sq. Ft.	Proposed Residential Fees <sup>2</sup>
Calc	a	b	c = a * b	d = c * 0.04	e	f = (c + d) / e
	----- per dwelling unit -----					- per sq. ft. -
Single Family Housing	1.00	\$1,263.20	\$1,263.20	\$50.53	1,845	\$0.71
Multi-Family Housing	0.68	\$1,263.20	\$861.54	\$34.46	686	\$1.30
Mobile Home	0.49	\$1,263.20	\$622.35	\$24.89	728	\$0.88

Notes:

<sup>1</sup> The existing facility standard is the total replacement cost per demand EDU.

<sup>2</sup> Proposed residential fire impact fees are rounded down to the nearest dollar.

**NONRESIDENTIAL FIRE IMPACT FEES**

As stated earlier, the Mitigation Fee Act requires that development impact fees be determined in a way that ensures a reasonable relationship between the fee and the type of development on which the fee is imposed. Since different nonresidential land uses have varying employment densities, the nonresidential fire impact fee is expressed per square foot of building area based on their respective facilities demand EDU factor for five nonresidential land use categories.

The five nonresidential land use categories are as follows:

- **"Retail / Commercial"** means retail, commercial, educational and hotel/motel construction;
- **"Office"** means general, professional and medical office construction;
- **"Industrial"** means manufacturing construction;
- **"Agriculture"** means construction of barns other agricultural structures; and
- **"Warehouse / Distribution"** means construction of buildings primarily devoted to the storage and / or distribution of materials.

Figure 7 below presents the calculation of the nonresidential fire impact fees. As shown, the fees for the five nonresidential land uses are determined by multiplying the fire facilities standard by their respective fire facilities demand factor plus an additional 4 percent for administration of the fire impact fee program.

**FIGURE 7 – PROPOSED NONRESIDENTIAL FIRE IMPACT FEES**

Nonresidential Land Use	Facilities Demand EDU Factor	Existing Facility Standard <sup>1</sup>	Cost per Unit	Admin. Expense 4%	Cost per Demand EDU	Proposed Nonres. Fire Impact Fee <sup>2</sup>
Calc	a	b	c = a * b	d = c * 0.04	e = c + d	f = e / 1,000
			----- per 1,000 sq. ft. -----			- per sq. ft. -
Retail / Commercial	0.76	\$1,263.20	\$955	\$38.18	\$992.72	\$0.99
Office	0.93	\$1,263.20	\$1,173	\$46.90	\$1,219.40	\$1.21
Industrial	0.70	\$1,263.20	\$888	\$35.51	\$923.32	\$0.92
Agriculture	0.33	\$1,263.20	\$421	\$16.85	\$438.13	\$0.43
Distribution	0.50	\$1,263.20	\$637	\$25.46	\$662.06	\$0.66

Notes:

<sup>1</sup> The existing facility standard is the total replacement cost per demand EDU.

<sup>2</sup> Proposed nonresidential fire impact fees are rounded down to the nearest cent.

## PROJECTED FIRE IMPACT FEE REVENUE

Figure 8 projects fire impact fee revenue through 2035 based on household and employment projections for the District provided by the Sacramento Area Council of Governments ("SACOG"). Based on projected annual growth rates for the District's service area, residential demand assumes an annual growth rate of 0.25% while nonresidential demand EDU growth is based an annual growth rate of 0.51%.<sup>1</sup> Total fire impact fee revenue (in 2015 dollars) is then estimated by multiplying the fire facilities demand standard by demand EDU growth for the period.

FIGURE 8 – PROJECTED FIRE IMPACT FEE REVENUE

Land Use Category	Current Demand EDUs (2015) <sup>1</sup>	Demand EDU Growth (2035) <sup>2</sup>	Total Cost per Demand EDU. <sup>3</sup>	Projected Fire Impact Fee Revenue (2015\$)
Calc	a	b	c	d = b * c
Residential	21,747	1,114	\$1,313.73	\$1,462,925
Nonresidential	4,987	534	\$1,313.73	\$701,580
<b>Total</b>	<b>26,734</b>	<b>1,648</b>	<b>\$1,313.73</b>	<b>\$2,164,505</b>

Source: Sacramento Area Council of Governments; SCI Consulting Group

Notes:

<sup>1</sup> See Figure 3.

<sup>2</sup> Based on projected annual growth rates of 0.25% for residential and 0.51% for nonresidential from 2015 to 2035 for the District's service area provided by the Sacramento Area Council of Governments.

<sup>3</sup> Total cost per demand EDU equals the fire facilities standard plus fee program administrative costs.

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<sup>1</sup> District's services area includes the following SACOG Regional Analysis Districts ("RADs"): Coloma - Lotus, East Placerville, El Dorado High Country, Pilot Hill, Pollock Pines, South Placerville and West Placerville.

## FIVE-YEAR CAPITAL IMPROVEMENT PLAN

According to the District's Five-Year Capital Improvement Program ("CIP"), over million in capital projects have been identified for the District. Assuming the same growth rates for the five-year period of the CIP, the fire impact fee will fund approximately \$540,000 of the five-year CIP. The District will need to fund existing development share of the CIP with other funding sources.

FIGURE 9 – FIVE-YEAR CAPITAL IMPROVEMENT PLAN

Fund No. 856-100 Fire Impact Fees	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020
<b>FUND BALANCE (FY Beginning)</b>	\$500,000	-\$1,025,703	\$243,623	\$396,882	\$648,007
<b>Fire Impact Fee Revenue</b>	<b>\$101,000</b>	<b>\$83,486</b>	<b>\$111,872</b>	<b>\$119,938</b>	<b>\$127,960</b>
Current Fiscal Year	\$101,000	\$104,000	\$107,000	\$112,000	\$115,000
Interest Earned / Other (Estimate)	\$0	-\$20,514	\$4,872	\$7,938	\$12,960
<b>Inter-Fund Transfer</b>	<b>\$0</b>	<b>\$1,400,000</b>	<b>\$450,000</b>	<b>\$750,000</b>	<b>\$750,000</b>
FEMA	\$190,000				
Grant /Unidentified Sources		\$1,400,000	\$450,000	\$750,000	\$750,000
<b>Carryover (Prior Year)</b>	<b>\$0</b>	<b>\$1,025,703</b>	<b>\$243,623</b>	<b>\$396,882</b>	<b>\$648,007</b>
<b>Total Revenue Fund No. 0175</b>	<b>\$101,000</b>	<b>\$457,783</b>	<b>\$805,495</b>	<b>\$1,266,820</b>	<b>\$1,525,967</b>
<b>EXPENDITURES</b>					
<b>Capital Outlay <sup>1</sup></b>	<b>\$1,622,663</b>	<b>\$210,000</b>	<b>\$404,333</b>	<b>\$614,333</b>	<b>\$5,055,000</b>
Facilities	\$0	\$155,000	\$0	\$0	\$5,000,000
Apparatus	\$1,435,666	\$0	\$329,333	\$329,333	\$0
Equipment	\$186,997	\$55,000	\$75,000	\$285,000	\$55,000
<b>Fee Program Administration</b>	<b>\$4,040</b>	<b>\$4,160</b>	<b>\$4,280</b>	<b>\$4,480</b>	<b>\$4,600</b>
<b>Total Expenditures Fund No. 4000</b>	<b>\$1,626,703</b>	<b>\$214,160</b>	<b>\$408,613</b>	<b>\$618,813</b>	<b>\$5,059,600</b>
<b>FUND BALANCE (FY Ending)</b>	<b>-\$1,025,703</b>	<b>\$243,623</b>	<b>\$396,882</b>	<b>\$648,007</b>	<b>-\$3,533,633</b>
<b>Assumptions</b>					
Inflationary Adjustment (est.)		3.00%	3.00%	3.00%	3.00%
New Development Growth (EDUs)	80	80	80	81	81
Cost (Fee) per EDU	\$1,263	\$1,301	\$1,340	\$1,380	\$1,422

Notes:

<sup>1</sup> The actual capital outlay schedule will be modified to match the actual timing of development within the District and the availability of funding for each project.

## NEXUS FINDINGS

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This section frames the Nexus Study findings in terms of the legislated requirements to demonstrate the legal justification of the fire impact fees. The justification of the fire impact fees on new development must provide information as set forth in Government Code § 66000. These requirements are discussed below.

### **PURPOSE OF FEE**

*This Nexus Study must identify the purpose of the fee.*

The purpose of the fire impact fee is to fund the cost of fire protection and emergency response facilities, apparatus, and equipment attributable to new residential and nonresidential development in the District. The fire impact fees will ensure that new development will not burden existing development with the cost of facilities required to accommodate growth as it occurs within the District.

### **USE OF FEE REVENUE**

*This Nexus Study must identify the use to which the fee is to be put.*

Fee revenue will be used to fund the cost of expanded fire facilities, apparatus and equipment to serve new development. Additionally, fee revenue will be used to cover fee program administration costs such as collection, documentation, annual reporting requirements, five-year report requirements, periodic Nexus Study updates and other incidental costs.

Fee revenue may not be used to fund operational, maintenance or repair costs.

### **BENEFIT RELATIONSHIP**

*This Nexus Study must determine how there is a reasonable relationship between the fee's use and the type of development project on which the fee is imposed.*

The fee will be collected as development occurs. To maintain its existing level of fire protection and emergency response services, fee revenue will be used to expand the District's facilities, apparatus and equipment to meet the additional demand generated by the new residents and employees and new structural area created by new development projects.

**IMPACT RELATIONSHIP**

*This Nexus Study must determine how there is a reasonable relationship between the need for fire protection facilities, apparatus and equipment and the type of development project on which the fee is imposed.*

New development projects will create additional need for the District's fire protection and emergency response services and a corresponding need for expanded facilities, apparatus and equipment. The fee will be imposed on different types of development projects in proportion to the additional service population generated and structural area created by new development projects.

**PROPORTIONALITY RELATIONSHIP**

*This Nexus Study must determine how there is a reasonable relationship between the amount of the fee and the cost of the fire protection facilities, apparatus and equipment attributable to the development on which the fee is imposed.*

The cost of fire protection facilities, apparatus and equipment attributable to a development project is based upon the level of existing development served by the District's existing fire protection facilities. The use of an existing facilities standard methodology to determine the fire impact fee achieves proportionality between existing development and new development. Moreover, these equivalent costs are applied to eight land use categories in proportion to the need they create for expanded facilities. The use of a fire facilities demand factor to determine the fire impact fee schedule achieves proportionality across the types of development on which the fee is imposed.

## **FEE PROGRAM IMPLEMENTATION AND ADMINISTRATION**

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This section contains general recommendations for the adoption and administration of the fire impact fee program based on the findings of this Nexus Study and for the interpretation and application of the fire impact fees recommended herein. The specific statutory requirements for the adoption and implementation may be found in the Mitigation Fee Act (California Govt. Code § 66000 et seq.).

### **ADOPTION REQUIREMENTS**

The following are the general requirements for approval and adoption of the Fire Impact Fee Nexus Study and proposed fire impact fees.

1. The local agency shall conduct at least “one open and public meeting” as part of a regularly scheduled meeting on the proposed fees.
2. At least 14 days before the meeting, the local agency shall mail out a notice of the meeting to any interested party who filed a written request for notice of the adoption of new or increased fees.
3. At least 10 days before the meeting, the local agency is to make available to the public the Nexus Study for review.
4. At least 10 days before the public hearing, a notice of the time and place of the meeting, shall be published twice in a newspaper of general circulation.
5. The fire impact fees take effect 60 days after adoption of the resolution or ordinance.

### **ACCOUNTING REQUIREMENTS**

Proceeds from the fire impact fee should be deposited into a separate fund or account so that there will be no commingling of fees with other revenue. The fire impact fees should be expended solely for the purpose for which they were collected. Any interest earned by such account should be deposited in that account and expended solely for the purpose for which originally collected.

### **ANNUAL REPORTING REQUIREMENTS**

The following information must be made available to the public within 180 days after the last day of each fiscal year:

- a brief description of the type of fee in the account;
- the amount of the fee;

- the beginning and ending balance of the account;
- the fees collected that year and the interest earned;
- an identification of each public improvement for which the fees were expended and the amount of the expenditures for each improvement;
- an identification of an approximate date by which construction of the improvement will commence if the local agency determines that sufficient funds have been collected to complete financing of an incomplete public improvement;
- a description of each inter-fund transfer or loan made from the account or fund, including the public improvement on which the transferred or loaned fees will be expended, the date on which any loan will be repaid, and the rate of interest to be returned to the account; and
- the amount of money refunded under section Govt. Code § 66001.

#### **FIVE-YEAR REPORTING REQUIREMENTS**

For the fifth fiscal year following the first receipt of any fire impact fee proceeds, and every five years thereafter, the District shall make all of the following findings with respect to that portion of the account or fund remaining unexpended, whether committed or uncommitted:

- Identify the purpose to which the fee is to be put;
- Demonstrate a reasonable relationship between the fee and the purpose for which it is charged;
- Identify all sources and amounts of funding anticipated to complete financing in incomplete improvements; and
- Designate the approximate dates on which the funding is expected to be deposited into the appropriate account or fund.

#### **ANNUAL INFLATIONARY ADJUSTMENT**

In order for the District to maintain its existing level of service, the fee will need to be adjusted annually commensurate with changes in the cost of facilities, apparatus and equipment. Therefore, the fire impact fee should be adjusted on July 1 of each fiscal year by the percentage change in an appropriate engineering cost index as published by the Engineering News Record, or its successor publication for the preceding twelve months.



### IMPROVEMENTS IN-LIEU OF FEES

Subject to certain restrictions, if a developer dedicates land, constructs facilities and / or provide apparatus/equipment for the District, the fire impact fees imposed on that development project may be adjusted to reflect a credit for the cost of the dedicated land, facilities constructed and / or apparatus/equipment provided.<sup>2</sup>

### FIRE IMPACT FEE CREDIT

A developer of any project subject to the fee described in this chapter may apply to the Board of Supervisors for a reduction or adjustment to that fee, or a waiver of that fee, based upon the absence of any reasonable relationship or nexus between the fire facilities or equipment and impacts of the development and either the amount of the fee charged or the type of facilities to be financed.<sup>3</sup> The application shall be made in writing and filed with the County Clerk not later than (a) ten days prior to the public hearing on the development permit application for the project, or (b) if no development permit is required, at the time of the filing of the request for a building permit. The application shall state in detail the factual basis for the claim of waiver, reduction, or adjustment. The Board of Supervisors shall consider the application at the public hearing on the permit application or at a separate hearing held within 60 days after the filing of the fee adjustment application. The matter may be referred to the Board of the district for their recommendation. The decision of the Board of Supervisors shall be final. If a reduction, adjustment, or waiver is granted, any change in use within the project shall invalidate the waiver, adjustment or reduction of the fee.

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<sup>2</sup> See El Dorado County Code Section 13.20.040 for more information.

<sup>3</sup> See El Dorado County Code Section 13.20.050 for more information.

## APPENDICES

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Appendix A – Dwelling Unit Occupancy Factors

Appendix B – Fire System Inventory and Replacement Cost Estimates

Appendix C – Comparison of Current and Proposed Fire Impact Fees

## APPENDIX A – DWELLING UNIT OCCUPANCY FACTORS

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FIGURE 10 – DWELLING UNIT OCCUPANCY FACTORS

Land Use Categories	Occupied	Total	Dwelling Unit Occupancy Factor	
	Housing Units	Number of Occupants		
	Calc	a	b	c = b / a
Single-Family Housing	6,252	16,510	2.64	
Multi-Family Housing	1,398	3,658	2.62	
Mobile Home	546	854	1.56	
Total Residential	8,196	21,022	2.56	

Source: 2010 U.S. Census for the City of Placerville, Pollock Pines CDP and Shingle Springs CDP which generally cover the boundaries of the District.

## APPENDIX B – FIRE SYSTEM INVENTORY AND REPLACEMENT COST ESTIMATES

FIGURE 11 – EXISTING LAND AND BUILDING INVENTORY

Fire Station	Amount		Unit Cost	Replacement Cost (2015\$)
	Calc	a	b	c = a * b
<b>Station 15, 16211 Strawberry Lane, Twin Bridges</b>				
Land		0.25 acres	\$100,000 per acre	\$25,000
Buldings		1,000 sq. ft.	\$394 sq. ft.	\$394,000
<b>Station 16, 13275 Highway 50, Kyburz</b>				
Land		1.00 acres	\$100,000 per acre	\$100,000
Buldings		2,600 sq. ft.	\$394 sq. ft.	\$1,024,400
<b>Station 17, 6430 Pony Express Trail, Pollock Pines</b>				
Land		1.00 acres	\$160,000 per acre	\$160,000
Buldings		3,000 sq. ft.	\$394 sq. ft.	\$1,182,000
<b>Station 18, 5785 Sly Park Road, Placerville</b>				
Land		0.25 acres	\$256,000 per acre	\$64,000
Buldings		1,800 sq. ft.	\$394 sq. ft.	\$709,200
<b>Station 19, 4429 Pleasant Valley Road, Placerville</b>				
Land		3.00 acres	\$256,000 per acre	\$768,000
Buldings		3,500 sq. ft.	\$394 sq. ft.	\$1,379,000
<b>Station 21, 4040 Carson Road, Camino</b>				
Land		2.00 acres	\$102,000 per acre	\$204,000
Buldings		3,000 sq. ft.	\$394 sq. ft.	\$1,182,000
<b>Station 23, 1834 Pleasant Valley Road, Placerville</b>				
Land		5.00 acres	\$256,000 per acre	\$1,280,000
Buldings		2,500 sq. ft.	\$394 sq. ft.	\$985,000
<b>Station 24, 3370 Texas Hill Road, Placerville</b>				
Land		1.00 acres	\$256,000 per acre	\$256,000
Buldings		1,000 sq. ft.	\$394 sq. ft.	\$394,000
<b>Station 25, 3034 Sacramento Street, Placerville</b>				
Land		0.25 acres	\$256,000 per acre	\$64,000
Buldings		3,000 sq. ft.	\$394 sq. ft.	\$1,182,000

FIGURE 11 CONTINUED - EXISTING LAND AND BUILDING INVENTORY

Fire Station	Amount	Unit Cost	Replacement Cost (2015\$)
Calc	a	b	c = a * b
<b>Station 26, 730 Main Street, Placerville</b>			
Land	1.00 acres	\$256,000 per acre	\$256,000
Buldings	1,000 sq. ft.	\$394 sq. ft.	\$394,000
<b>Station 27, 6051 Gold Hill Road, Placerville</b>			
Land	2.00 acres	\$256,000 per acre	\$512,000
Buldings	3,000 sq. ft.	\$394 sq. ft.	\$1,182,000
<b>Station 28, 3860 Ponderosa Road, Shingle Springs</b>			
Land	3.00 acres	\$105,000 per acre	\$315,000
Buldings	5,000 sq. ft.	\$394 sq. ft.	\$1,970,000
<b>Station 72, 7200 St. Florian Court, Cool</b>			
Land	3.00 acres	\$104,000 per acre	\$312,000
Buldings	3,000 sq. ft.	\$394 sq. ft.	\$1,182,000
<b>Station 73, 4302 State Hwy 49, Pilot Hill</b>			
Land	2.00 acres	\$100,000 per acre	\$200,000
Buldings	1,500 sq. ft.	\$394 sq. ft.	\$591,000
<b>Station 74, 5122 Firehouse Road, Coloma</b>			
Land	1.00 acres	\$160,000 per acre	\$160,000
Buldings	4,000 sq. ft.	\$394 sq. ft.	\$1,576,000
<b>Total Replacement Cost (Land and Buildings)</b>			<b>\$20,002,600</b>

Source: El Dorado County Fire Protection District; SCI Consulting Group

FIGURE 12 – EXISTING APPARATUS AND EQUIPMENT INVENTORY

Station	Type	Apparatus / Vehicles	Equipment	Replacement Cost (2015 \$)
Station 15:	4x4 Type 4 Engine	\$200,000	\$75,000	\$275,000
Station 16:	4x4 Type 4 Engine	\$200,000	\$75,000	\$275,000
Station 17:	Type 1 Engine	\$450,000	\$100,000	\$550,000
	Type 3 Engine	\$350,000	\$50,000	\$400,000
	Water Tender	\$300,000	\$25,000	\$325,000
	Snow Plow	\$65,000	\$10,000	\$75,000
Station 18:	Type 1 Engine	\$450,000	\$100,000	\$550,000
Station 19:	Type 1 Engine	\$450,000	\$100,000	\$550,000
	Water Tender	\$300,000	\$25,000	\$325,000
Station 21:	Type 1 Engine	\$450,000	\$100,000	\$550,000
	4x4 Type 4 Engine	\$200,000	\$75,000	\$275,000
	Snow Plow	\$65,000	\$10,000	\$75,000
	Command Vehicle	\$35,000	\$20,000	\$55,000
	Command Vehicle	\$35,000	\$20,000	\$55,000
	Command Vehicle	\$35,000	\$20,000	\$55,000
	Command Vehicle	\$35,000	\$20,000	\$55,000
	Command Vehicle	\$35,000	\$20,000	\$55,000
Station 23:	Type 1 Engine	\$450,000	\$100,000	\$550,000
	Mobile Air Unit	\$60,000	\$100,000	\$160,000
Station 24:	Foam Unit	\$300,000	\$75,000	\$375,000
Station 25:	Type 1 Engine	\$450,000	\$100,000	\$550,000
Station 26:	Type 1 Engine	\$450,000	\$100,000	\$550,000
	110' Ladder Truck	\$800,000	\$150,000	\$950,000
Station 27:	Type 1 Engine	\$450,000	\$100,000	\$550,000
Station 28:	Type 1 Engine	\$450,000	\$100,000	\$550,000
	Type 1 Engine	\$450,000	\$100,000	\$550,000
	Type 3 Engine	\$350,000	\$50,000	\$400,000
	Water Tender	\$300,000	\$25,000	\$325,000
Station 72:	Type 1 Engine	\$450,000	\$100,000	\$550,000
	Type 1 Engine	\$450,000	\$100,000	\$550,000
	Water Tender	\$300,000	\$25,000	\$325,000
	Mobile Air Unit	\$60,000	\$100,000	\$160,000
Station 74:	Type 1 Engine	\$450,000	\$100,000	\$550,000
	4x4 Type 4 Engine	\$200,000	\$75,000	\$275,000
<b>Total</b>		<b>\$10,075,000</b>	<b>\$2,345,000</b>	<b>\$12,420,000</b>

Source: El Dorado County Fire Protection District

## APPENDIX C – COMPARISON OF CURRENT AND PROPOSED FIRE IMPACT FEES

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FIGURE 13 – COMPARISON OF CURRENT AND PROPOSED FIRE IMPACT FEES

Land Use	Current	Proposed	% Change
<b>Residential Development</b>			
	<b>Per Sq. Ft. of Living Area</b>		
Single Family Housing	\$1.10	\$0.71	-35.5%
Multi-Family Housing	\$1.10	\$1.30	18.2%
Mobile Home	\$1.10	\$0.88	-20.0%
<b>Nonresidential Development</b>			
	<b>Per Sq. Ft. of Building Area</b>		
Retail / Commercial	\$1.10	\$0.99	-10.0%
Office	\$1.10	\$1.21	10.0%
Industrial	\$1.10	\$0.92	-16.4%
Agriculture	\$1.10	\$0.43	-60.9%
Warehouse / Distribution	\$1.10	\$0.66	-40.0%
<b>Example - Fee for Average Dwelling Unit</b>			
<b>Residential Development</b>			
	<b>Per Average Dwelling Unit</b>		
Single Family Housing	\$2,030	\$1,310	-35.5%
Multi-Family Housing	\$754	\$891	18.2%
Mobile Home	\$801	\$640	-20.0%

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